

103D CONGRESS  
1ST SESSION

# S. 865

To establish a Mobility for Work Demonstration Program, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

APRIL 30 (legislative day, APRIL 19), 1993

Mr. BRADLEY (for himself, Mr. BIDEN, Mrs. BOXER, Mr. BRYAN, Mrs. FEINSTEIN, Mr. HOLLINGS, Mr. KERREY, Ms. MIKULSKI, Ms. MOSELEY-BRAUN, Mr. REID, Mr. ROBB, Mr. ROCKEFELLER, Mr. SIMON, Mr. WELLSTONE, Mr. HATCH, Mrs. MURRAY, Mr. DANFORTH, Mr. KERRY, Mr. KOHL, and Mr. WOFFORD) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

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## A BILL

To establish a Mobility for Work Demonstration Program,  
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Mobility for Work Act  
5 of 1993”.

### 6 **SEC. 2. PURPOSE.**

7 The purpose of this Act is to—

1           (1) improve the employment rates and earnings  
2           of residents of central cities by improving the access  
3           of the residents to areas of high job growth;

4           (2) meet the labor needs of employers in subur-  
5           ban locations during periods of economic growth and  
6           build permanent attachments between workers and  
7           jobs; and

8           (3) test differing approaches to achieving the  
9           purposes described in paragraphs (1) and (2) and  
10          determine the effects of the approaches.

11 **SEC. 3. MOBILITY FOR WORK DEMONSTRATION GRANTS.**

12          (a) DEFINITIONS.—As used in this section:

13           (1) AREA OF HIGH JOB GROWTH.—The term  
14           “area of high job growth” means an area, within a  
15           Primary Metropolitan Statistical Area, that has  
16           averaged, during the 3 years preceding the date on  
17           which the determination regarding the area is made,  
18           a higher percentage increase in the number of jobs,  
19           as measured by the Bureau of Labor Statistics or a  
20           comparable State agency, than the Primary Metro-  
21           politan Statistical Area as a whole.

22           (2) CENTRAL CITY.—The term “central city”  
23           means a central city, as defined by the Bureau of  
24           the Census as of the date of enactment of this Act.

1           (3) COMMUNITY-BASED ORGANIZATION.—The  
 2           term “community-based organization” means an en-  
 3           tity described in section 4(5) of the Job Training  
 4           Partnership Act (29 U.S.C. 1503(5)).

5           (4) ELIGIBLE METROPOLITAN AREA.—The term  
 6           “eligible metropolitan area” means an area—

7                   (A) that is a Primary Metropolitan Statis-  
 8                   tical Area; and

9                   (B) in which the job growth outside of  
 10                  central cities accounted for 75 percent or more  
 11                  of total job growth in the Primary Metropolitan  
 12                  Statistical Area over the most recent 10-year  
 13                  period for which data are available.

14          (5) PRIMARY METROPOLITAN STATISTICAL  
 15          AREA.—The term “Primary Metropolitan Statistical  
 16          Area” means a Primary Metropolitan Statistical  
 17          Area, as defined by the Bureau of the Census as of  
 18          the date of enactment of this Act.

19          (6) SUBURBAN JOB LOCATION.—The term  
 20          “suburban job location” means a job location that—

21                   (A) is in an area of high job growth; and

22                   (B) is not in a central city.

23          (b) ESTABLISHMENT OF PROGRAM.—

24                  (1) IN GENERAL.—The Secretary of Labor, in  
 25                  consultation with the Secretary of Transportation

1 and the Secretary of Housing and Urban Develop-  
2 ment, shall establish a Mobility for Work Dem-  
3 onstration Program to evaluate the effects of assist-  
4 ing residents of a central city within an eligible met-  
5 ropolitan area to commute to job locations, especially  
6 suburban job locations, within the metropolitan area.

7 (2) GRANTS AUTHORIZED.—The Secretary of  
8 Labor, in consultation with the Secretary of Trans-  
9 portation and the Secretary of Housing and Urban  
10 Development, shall make grants through the Mobil-  
11 ity for Work Demonstration Program to not more  
12 than six entities to carry out demonstration projects  
13 in eligible metropolitan areas, utilizing the program  
14 models described in subsection (d).

15 (3) PEER REVIEW PANEL.—

16 (A) IN GENERAL.—The Secretary of  
17 Labor, in consultation with the Secretary of  
18 Transportation and the Secretary of Housing  
19 and Urban Development, shall establish a peer  
20 review panel.

21 (B) EXPERIENCE.—The panel shall be  
22 comprised of individuals with experience in de-  
23 signing or implementing successful programs to  
24 improve mobility for work.

1 (C) COMPOSITION.—The panel shall in-  
2 clude at least one representative from each of  
3 the following:

4 (i) A local or regional transportation  
5 authority.

6 (ii) A community-based organization  
7 that has organized such a program.

8 (iii) A local or regional government.

9 (iv) A nonprofit organization that has  
10 helped design or evaluate such a program.

11 (D) DUTIES.—The panel shall conduct an  
12 initial review of, and make recommendations to  
13 the Secretary of Labor regarding, applications  
14 submitted under subsection (c). The panel shall  
15 recommend to the Secretary of Labor and the  
16 Secretary of Transportation a design for the  
17 evaluation described in subsection (e).

18 (c) APPLICATION AND APPROVAL CRITERIA.—To be  
19 eligible to receive a grant under this section to carry out  
20 a demonstration project, an entity shall submit an applica-  
21 tion to the Secretary of Labor at such time, in such man-  
22 ner, and containing such information as the Secretary of  
23 Labor, in consultation with the Secretary of Transpor-  
24 tation and the Secretary of Housing and Urban Develop-

1 ment, may require, including information demonstrating  
2 that—

3 (1) the applicant will use one of the three pro-  
4 gram models described in subsection (d) to carry out  
5 the project;

6 (2) the applicant will establish data collection  
7 procedures that will be sufficient to enable the Sec-  
8 retary of Labor, in consultation with the Secretary  
9 of Transportation, to conduct an evaluation in ac-  
10 cordance with subsection (e); and

11 (3) the applicant has the capability to carry out  
12 the project adequately and to meet such other cri-  
13 teria as the Secretary of Labor may prescribe.

14 (d) PROGRAM MODELS.—In making grants to enti-  
15 ties to carry out demonstration projects under this section,  
16 the Secretary of Labor, in consultation with the Secretary  
17 of Transportation and the Secretary of Housing and  
18 Urban Development shall make grants to entities that  
19 agree to use one of the program models described in para-  
20 graphs (1), (2), and (3), and shall make at least one grant  
21 to an entity that agrees to use each of the following pro-  
22 gram models:

23 (1) ADDING TRANSPORTATION SERVICES TO EX-  
24 ISTING JOB TRAINING AND PLACEMENT PRO-  
25 GRAMS.—Under this model an entity shall supple-

1       ment job training and placement programs that are  
2       in existence on the date of the submission of the ap-  
3       plicable application by increasing the access of resi-  
4       dents of a central city in an eligible metropolitan  
5       area to job locations in areas of high job growth in  
6       the metropolitan area. The entity shall increase such  
7       access through the establishment of new transpor-  
8       tation services that are designed to—

9               (A) transport the residents to the loca-  
10              tions, such as van service provided between—

11                      (i) the central city; and

12                      (ii) business parks or major employers  
13              in such locations,

14       by a public agency, a private entity, or a com-  
15       munity-based organization;

16               (B) provide transportation counseling and  
17       assistance (such as services to promote the cre-  
18       ation of carpools or provide education on public  
19       transit routes) to the residents to supplement  
20       counseling on job search and workplace conduct  
21       provided through the job training and place-  
22       ment programs; or

23               (C) provide a direct subsidy of public tran-  
24       sit fares or private automobile expenses for low-  
25       income residents of central cities.

1           (2) IMPROVING PUBLIC TRANSIT SYSTEMS TO  
2       FACILITATE ACCESS TO AREAS OF HIGH JOB  
3       GROWTH.—

4           (A) IN GENERAL.—Under this model an  
5       entity shall—

6                   (i) work with the relevant public tran-  
7                   sit operator or agency to modify public  
8                   transit routes and schedules, in order to  
9                   increase the access of residents described  
10                  in paragraph (1) to job locations described  
11                  in paragraph (1), through public transit  
12                  services such as—

13                           (I) express bus service to busi-  
14                           ness parks in such locations at times  
15                           coinciding with shift changes; or

16                           (II) new connecting services to  
17                           fill gaps in transportation service that  
18                           impede commuting from central cities  
19                           to such job locations; or

20                   (ii) reimburse public transit operators  
21                   for the costs of providing reduced fare pro-  
22                   grams to increase such access.

23           (B) EMPLOYER CONTRIBUTIONS.—An en-  
24       tity carrying out a demonstration project in ac-  
25       cordance with subparagraph (A)(i) may request



1           that employers of the residents described in  
2           such subparagraph contribute to the costs of  
3           implementing the transit services described in  
4           such subparagraph.

5           (3) ESTABLISHING REGIONAL COALITIONS TO  
6           IMPROVE CENTRAL CITY ACCESS TO JOBS.—

7           (A) COALITION.—Under this model an en-  
8           tity shall establish a regional coalition, which  
9           may include neighborhood organizations, em-  
10          ployers, employer associations, transportation  
11          providers, and similar entities, to implement  
12          comprehensive strategies to improve the access  
13          of low-income residents of a central city in an  
14          eligible metropolitan area to job locations within  
15          the metropolitan area.

16          (B) SERVICES.—The entity shall identify  
17          transportation barriers between central cities  
18          and such job locations and shall address the  
19          barriers through—

20               (i) modifications in job training and  
21               placement services;

22               (ii) the provision of support services  
23               such as child care; and

24               (iii) the provision of transportation  
25               services.

1           (C) AREA.—The entity shall attempt to  
2           link job training and placement program par-  
3           ticipants with job opportunities throughout as  
4           much of the eligible metropolitan area as is  
5           practicable.

6           (e) EVALUATION.—The Secretary of Labor, in con-  
7           sultation with the Secretary of Transportation, shall con-  
8           duct a thorough evaluation of the demonstration projects  
9           established under this section, which evaluation shall in-  
10          clude an assessment—

11           (1) with respect to entities establishing trans-  
12           portation services to supplement job training and  
13           placement programs in accordance with subsection  
14           (d)(1), the effect of the addition of such transpor-  
15           tation services on employment rates, job retention,  
16           and earnings among residents of the area in which  
17           the demonstration project is conducted;

18           (2) with respect to entities improving public  
19           transit systems in accordance with subsection (d)(2),  
20           the effect of the improvements on such employment  
21           rates, job retention, and earnings; and

22           (3) with respect to entities establishing regional  
23           coalitions and implementing comprehensive strate-  
24           gies in accordance with subsection (d)(3), the effects

1 of such strategies on such employment rates, job re-  
2 tention, and earnings.

3 (f) OTHER FUNDING SOURCES.—Nothing in this sec-  
4 tion shall be construed to prevent an entity that receives  
5 a grant under this section to carry out a demonstration  
6 project from receiving funds to carry out the project from  
7 other sources to supplement the funds made available  
8 through the grant.

9 (g) AUTHORIZATION OF FUNDS.—There are author-  
10 ized to be appropriated to carry out this section  
11 \$15,000,000 for fiscal year 1994, and such sums as may  
12 be necessary for each of the fiscal years 1995 through  
13 1998.

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